AMENDMENT TO H.R. 5788, AS REPORTED OFFERED BY Mr. BISHOP OF MICHIGAN

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Synthetics Trafficking and Overdose Prevention Act of
- 4 2018" or "STOP Act of 2018".
- 5 (b) Table of Contents for
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Customs fees.
 - Sec. 3. Mandatory advance electronic information for postal shipments.
 - Sec. 4. International postal agreements.
 - Sec. 5. Cost recoupment.
 - Sec. 6. Development of technology to detect illicit narcotics.
 - Sec. 7. Civil penalties for postal shipments.
 - Sec. 8. Report on violations of arrival, reporting, entry, and clearance requirements and falsity or lack of manifest.
 - Sec. 9. Effective date; regulations.

7 SEC. 2. CUSTOMS FEES.

- 8 (a) In General.—Section 13031(b)(9) of the Con-
- 9 solidated Omnibus Budget Reconciliation Act of 1985 (19
- 10 U.S.C. 58c(b)(9)) is amended by adding at the end the
- 11 following:
- "(D)(i) With respect to the processing of items
- that are sent to the United States through the inter-
- 14 national postal network by 'Inbound Express Mail

1	service' or 'Inbound EMS' (as that service is de-
2	scribed in the mail classification schedule referred to
3	in section 3631 of title 39, United States Code), the
4	following payments are required:
5	"(I) \$1 per Inbound EMS item.
6	"(II) If an Inbound EMS item is formally
7	entered, the fee provided for under subsection
8	(a)(9), if applicable.
9	"(ii) Notwithstanding section 451 of the Tariff
10	Act of 1930 (19 U.S.C. 1451), the payments re-
11	quired by clause (i), as allocated pursuant to clause
12	(iii)(I), shall be the only payments required for reim-
13	bursement of U.S. Customs and Border Protection
14	for customs services provided in connection with the
15	processing of an Inbound EMS item.
16	"(iii)(I) The payments required by clause (i)
17	shall be allocated as follows:
18	"(aa) 50 percent of the amount of the pay-
19	ments shall be paid on a quarterly basis by the
20	United States Postal Service to the Commis-
21	sioner of U.S. Customs and Border Protection
22	in accordance with regulations prescribed by the
23	Secretary of the Treasury to reimburse U.S.
24	Customs and Border Protection for customs

1	services provided in connection with the proc-
2	essing of Inbound EMS items.
3	"(bb) 50 percent of the amount of the pay-
4	ments shall be retained by the Postal Service to
5	reimburse the Postal Service for services pro-
6	vided in connection with the customs processing
7	of Inbound EMS items.
8	"(II) Payments received by U.S. Customs and
9	Border Protection under subclause (I)(aa) shall, in
10	accordance with section 524 of the Tariff Act of
11	1930 (19 U.S.C. 1524), be deposited in the Customs
12	User Fee Account and used to directly reimburse
13	each appropriation for the amount paid out of that
14	appropriation for the costs incurred in providing
15	services to international mail facilities. Amounts de-
16	posited in accordance with the preceding sentence
17	shall be available until expended for the provision of
18	such services.
19	"(III) Payments retained by the Postal Service
20	under subclause (I)(bb) shall be used to directly re-
21	imburse the Postal Service for the costs incurred in
22	providing services in connection with the customs
23	processing of Inbound EMS items.
24	"(iv) Beginning in fiscal year 2021, the Sec-
25	retary, in consultation with the Postmaster General,

1	may adjust, not more frequently than once each fis-
2	cal year, the amount described in clause (i)(I) to an
3	amount commensurate with the costs of services pro-
4	vided in connection with the customs processing of
5	Inbound EMS items, consistent with the obligations
6	of the United States under international agree-
7	ments.".
8	(b) Conforming Amendments.—Section 13031(a)
9	of the Consolidated Omnibus Budget Reconciliation Act
10	of 1985 (19 U.S.C. 58c(a)) is amended—
11	(1) in paragraph (6), by inserting "(other than
12	an item subject to a fee under subsection
13	(b)(9)(D))" after "customs officer"; and
14	(2) in paragraph (10)—
15	(A) in subparagraph (C), in the matter
16	preceding clause (i), by inserting "(other than
17	Inbound EMS items described in subsection
18	(b)(9)(D))" after "release"; and
19	(B) in the flush at the end, by inserting
20	"or of Inbound EMS items described in sub-
21	section (b)(9)(D)," after "(C),".
22	(c) Effective Date.—The amendments made by
23	this section shall take effect on January 1, 2020.

1	SEC. 3. MANDATORY ADVANCE ELECTRONIC INFORMATION
2	FOR POSTAL SHIPMENTS.
3	(a) Mandatory Advance Electronic Informa-
4	TION.—
5	(1) In general.—Section 343(a)(3)(K) of the
6	Trade Act of 2002 (Public Law 107–210; 19 U.S.C.
7	2071 note) is amended to read as follows:
8	"(K)(i) The Secretary shall prescribe regu-
9	lations requiring the United States Postal Serv-
10	ice to transmit the information described in
11	paragraphs (1) and (2) to the Commissioner of
12	U.S. Customs and Border Protection for inter-
13	national mail shipments by the Postal Service
14	(including shipments to the Postal Service from
15	foreign postal operators that are transported by
16	private carrier) consistent with the require-
17	ments of this subparagraph.
18	"(ii) In prescribing regulations under
19	clause (i), the Secretary shall impose require-
20	ments for the transmission to the Commissioner
21	of information described in paragraphs (1) and
22	(2) for mail shipments described in clause (i)
23	that are comparable to the requirements for the
24	transmission of such information imposed on
25	similar non-mail shipments of cargo, taking into

1	account the parameters set forth in subpara-
2	graphs (A) through (J).
3	"(iii) The regulations prescribed under
4	clause (i) shall require the transmission of the
5	information described in paragraphs (1) and (2)
6	with respect to a shipment as soon as prac-
7	ticable in relation to the transportation of the
8	shipment, consistent with subparagraph (H).
9	"(iv) Regulations prescribed under clause
10	(i) shall allow for the requirements for the
11	transmission to the Commissioner of informa-
12	tion described in paragraphs (1) and (2) for
13	mail shipments described in clause (i) to be im-
14	plemented in phases, as appropriate, by—
15	"(I) setting incremental targets for in-
16	creasing the percentage of such shipments
17	for which information is required to be
18	transmitted to the Commissioner; and
19	"(II) taking into consideration—
20	"(aa) the risk posed by such
21	shipments;
22	"(bb) the volume of mail shipped
23	to the United States by or through a
24	particular country; and

1	"(cc) the capacities of foreign
2	postal operators to provide that infor-
3	mation to the Postal Service.
4	"(v)(I) Notwithstanding clause (iv), the
5	Postal Service shall, not later than December
6	31, 2018, arrange for the transmission to the
7	Commissioner of the information described in
8	paragraphs (1) and (2) for not less than 70
9	percent of the aggregate number of mail ship-
10	ments, including 100 percent of mail shipments
11	from the People's Republic of China, described
12	in clause (i).
13	"(II) If the requirements of subclause (I)
14	are not met, the Comptroller General of the
15	United States shall submit to the appropriate
16	congressional committees, not later than June
17	30, 2019, a report—
18	"(aa) assessing the reasons for the
19	failure to meet those requirements; and
20	"(bb) identifying recommendations to
21	improve the collection by the Postal Serv-
22	ice of the information described in para-
23	graphs (1) and (2).
24	"(vi) Notwithstanding clause (iv), the
25	Postal Service shall, not later than December

1	31, 2020, arrange for the transmission to the
2	Commissioner of the information described in
3	paragraphs (1) and (2) for 100 percent of the
4	aggregate number of mail shipments described
5	in clause (i).
6	"(vii)(I) The Postmaster General shall, in
7	consultation with the Commissioner, refuse any
8	shipments received after December 31, 2020,
9	for which the information described in para-
10	graphs (1) and (2) is not transmitted as re-
11	quired under this subparagraph, except as pro-
12	vided in subclause (II).
13	"(II) If remedial action is warranted in
14	lieu of refusal of a shipment pursuant to sub-
15	clause (I), the Postmaster General and the
16	Commissioner shall take remedial action with
17	respect to the shipment, including destruction,
18	seizure, controlled delivery or other law enforce-
19	ment initiatives, or correction of the failure to
20	provide the information described in paragraphs
21	(1) and (2) with respect to the shipment.
22	"(viii) Nothing in this subparagraph shall
23	be construed to limit the authority of the Sec-
24	retary to obtain information relating to inter-

1	national mail shipments from private carriers or
2	other appropriate parties.
3	"(ix) In this subparagraph, the term 'ap-
4	propriate congressional committees' means—
5	"(I) the Committee on Finance and
6	the Committee on Homeland Security and
7	Governmental Affairs of the Senate; and
8	"(II) the Committee on Ways and
9	Means, the Committee on Oversight and
10	Government Reform, and the Committee
11	on Homeland Security of the House of
12	Representatives.".
13	(2) Joint Strategic Plan on Mandatory
14	ADVANCE INFORMATION.—Not later than 60 days
15	after the date of the enactment of this Act, the Sec-
16	retary of Homeland Security and the Postmaster
17	General shall develop and submit to the appropriate
18	congressional committees a joint strategic plan de-
19	tailing specific performance measures for achiev-
20	ing—
21	(A) the transmission of information as re-
22	quired by section 343(a)(3)(K) of the Trade
23	Act of 2002, as amended by paragraph (1); and
24	(B) the presentation by the Postal Service
25	to U.S. Customs and Border Protection of all

1	mail targeted by U.S. Customs and Border Pro-
2	tection for inspection.
3	(b) Capacity Building.—
4	(1) In general.—Section 343(a) of the Trade
5	Act of 2002 (Public Law 107–210; 19 U.S.C. 2071
6	note) is amended by adding at the end the following:
7	"(5) Capacity building.—
8	"(A) IN GENERAL.—The Secretary, with
9	the concurrence of the Secretary of State, and
10	in coordination with the Postmaster General
11	and the heads of other Federal agencies, as ap-
12	propriate, may provide technical assistance,
13	equipment, technology, and training to enhance
14	the capacity of foreign postal operators—
15	"(i) to gather and provide the infor-
16	mation required by paragraph (3)(K); and
17	"(ii) to otherwise gather and provide
18	postal shipment information related to—
19	"(I) terrorism;
20	"(II) items the importation or in-
21	troduction of which into the United
22	States is prohibited or restricted, in-
23	cluding controlled substances; and
24	"(III) such other concerns as the
25	Secretary determines appropriate.

1	"(B) Provision of equipment and
2	TECHNOLOGY.—With respect to the provision of
3	equipment and technology under subparagraph
4	(A), the Secretary may lease, loan, provide, or
5	otherwise assist in the deployment of such
6	equipment and technology under such terms
7	and conditions as the Secretary may prescribe,
8	including nonreimbursable loans or the transfer
9	of ownership of equipment and technology.".
10	(2) Joint Strategic plan on capacity
11	BUILDING.—Not later than one year after the date
12	of the enactment of this Act, the Secretary of Home-
13	land Security and the Postmaster General shall, in
14	consultation with the Secretary of State, jointly de-
15	velop and submit to the appropriate congressional
16	committees a joint strategic plan—
17	(A) detailing the extent to which U.S. Cus-
18	toms and Border Protection and the United
19	States Postal Service are engaged in capacity
20	building efforts under section 343(a)(5) of the
21	Trade Act of 2002, as added by paragraph (1);
22	(B) describing plans for future capacity
23	building efforts; and
24	(C) assessing how capacity building has in-
25	creased the ability of U.S. Customs and Border

1	Protection and the Postal Service to advance
2	the goals of this Act and the amendments made
3	by this Act.
4	(c) Report and Consultations by Secretary of
5	HOMELAND SECURITY AND POSTMASTER GENERAL.—
6	(1) Report.—Not later than 180 days after
7	the date of the enactment of this Act, and annually
8	thereafter until 3 years after the Postmaster Gen-
9	eral has met the requirement under clause (vi) of
10	subparagraph (K) of section 343(a)(3) of the Trade
11	Act of 2002, as amended by subsection (a)(1), the
12	Secretary of Homeland Security and the Postmaster
13	General shall, in consultation with the Secretary of
14	State, jointly submit to the appropriate congres-
15	sional committees a report on compliance with that
16	subparagraph that includes the following:
17	(A) An assessment of the status of the reg-
18	ulations required to be promulgated under that
19	subparagraph.
20	(B) An update regarding new and existing
21	agreements reached with foreign postal opera-
22	tors for the transmission of the information re-
23	quired by that subparagraph.
24	(C) A summary of deliberations between
25	the United States Postal Service and foreign

1	postal operators with respect to issues relating
2	to the transmission of that information.
3	(D) A summary of the progress made in
4	achieving the transmission of that information
5	for the percentage of shipments required by
6	that subparagraph.
7	(E) An assessment of the quality of that
8	information being received by foreign postal op-
9	erators, as determined by the Secretary of
10	Homeland Security, and actions taken to im-
11	prove the quality of that information.
12	(F) A summary of policies established by
13	the Universal Postal Union that may affect the
14	ability of the Postmaster General to obtain the
15	transmission of that information.
16	(G) A summary of the use of technology to
17	detect illicit synthetic opioids and other illegal
18	substances in international mail parcels and
19	planned acquisitions and advancements in such
20	technology.
21	(H) Such other information as the Sec-
22	retary of Homeland Security and the Post-
23	master General consider appropriate with re-
24	spect to obtaining the transmission of informa-
25	tion required by that subparagraph.

1	(2) Consultations.—Not later than 180 days
2	after the date of the enactment of this Act, and
3	every 180 days thereafter until the Postmaster Gen-
4	eral has met the requirement under clause (vi) of
5	section 343(a)(3)(K) of the Trade Act of 2002, as
6	amended by subsection $(a)(1)$, to arrange for the
7	transmission of information with respect to 100 per-
8	cent of the aggregate number of mail shipments de-
9	scribed in clause (i) of that section, the Secretary of
10	Homeland Security and the Postmaster General
11	shall provide briefings to the appropriate congres-
12	sional committees on the progress made in achieving
13	the transmission of that information for that per-
14	centage of shipments.
15	(d) Government Accountability Office Re-
16	PORT.—Not later than June 30, 2019, the Comptroller
17	General of the United States shall submit to the appro-
18	priate congressional committees a report—
19	(1) assessing the progress of the United States
20	Postal Service in achieving the transmission of the
21	information required by subparagraph (K) of section
22	343(a)(3) of the Trade Act of 2002, as amended by
23	subsection $(a)(1)$, for the percentage of shipments
24	required by that subparagraph;

1	(2) assessing the quality of the information re-
2	ceived from foreign postal operators for targeting
3	purposes;
4	(3) assessing the specific percentage of targeted
5	mail presented by the Postal Service to U.S. Cus-
6	toms and Border Protection for inspection;
7	(4) describing the costs of collecting the infor-
8	mation required by such subparagraph (K) from for-
9	eign postal operators and the costs of implementing
10	the use of that information;
11	(5) assessing the benefits of receiving that in-
12	formation with respect to international mail ship-
13	ments;
14	(6) assessing the feasibility of assessing a cus-
15	toms fee under section 13031(b)(9) of the Consoli-
16	dated Omnibus Budget Reconciliation Act of 1985,
17	as amended by section 2, on international mail ship-
18	ments other than Inbound Express Mail service in a
19	manner consistent with the obligations of the United
20	States under international agreements; and
21	(7) identifying recommendations, including rec-
22	ommendations for legislation, to improve the compli-
23	ance of the Postal Service with such subparagraph
24	(K), including an assessment of whether the detec-

1	tion of illicit synthetic opioids in the international
2	mail would be improved by—
3	(A) requiring the Postal Service to serve as
4	the consignee for international mail shipments
5	containing goods; or
6	(B) designating a customs broker to act as
7	an importer of record for international mail
8	shipments containing goods.
9	(e) Technical Correction.—Section 343 of the
10	Trade Act of 2002 (Public Law 107–210; 19 U.S.C. 2071
11	note) is amended in the section heading by striking "AD-
12	VANCED" and inserting "ADVANCE".
13	(f) Appropriate Congressional Committees De-
14	FINED.—In this section, the term "appropriate congres-
15	sional committees" means—
16	(1) the Committee on Finance and the Com-
17	mittee on Homeland Security and Governmental Af-
18	fairs of the Senate; and
19	(2) the Committee on Ways and Means, the
20	Committee on Oversight and Government Reform,
21	and the Committee on Homeland Security of the
22	House of Representatives.
23	SEC. 4. INTERNATIONAL POSTAL AGREEMENTS.
24	(a) Existing Agreements —

1	(1) In General.—In the event that any provi-
2	sion of this Act, or any amendment made by this
3	Act, is determined to be in violation of obligations
4	of the United States under any postal treaty, con-
5	vention, or other international agreement related to
6	international postal services, or any amendment to
7	such an agreement, the Secretary of State should
8	negotiate to amend the relevant provisions of the
9	agreement so that the United States is no longer in
10	violation of the agreement.
11	(2) Rule of Construction.—Nothing in this
12	subsection shall be construed to permit delay in the
13	implementation of this Act or any amendment made
14	by this Act.
15	(b) FUTURE AGREEMENTS.—
16	(1) Consultations.—Before entering into, on
17	or after the date of the enactment of this Act, any
18	postal treaty, convention, or other international
19	agreement related to international postal services, or
20	any amendment to such an agreement, that is re-
21	lated to the ability of the United States to secure

the provision of advance electronic information by

foreign postal operators, the Secretary of State

should consult with the appropriate congressional

committees (as defined in section 3(f)).

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1	(2) Expedited negotiation of New Agree-
2	MENT.—To the extent that any new postal treaty,
3	convention, or other international agreement related
4	to international postal services would improve the
5	ability of the United States to secure the provision
6	of advance electronic information by foreign postal
7	operators as required by regulations prescribed
8	under section 343(a)(3)(K) of the Trade Act of
9	2002, as amended by section 3(a)(1), the Secretary
10	of State should expeditiously conclude such an
11	agreement.
12	SEC. 5. COST RECOUPMENT.
13	(a) In General.—The United States Postal Service
14	shall, to the extent practicable and otherwise recoverable
15	by law, ensure that all costs associated with complying
16	with this Act and amendments made by this Act are
17	charged directly to foreign shippers or foreign postal oper-
18	ators.
19	(b) Costs Not Considered Revenue.—The recov-
20	ery of costs under subsection (a) shall not be deemed rev-
21	enue for purposes of subchapter I and II of chapter 36
22	of title 39, United States Code, or regulations prescribed
23	under that chapter.

1	SEC. 6. DEVELOPMENT OF TECHNOLOGY TO DETECT IL-
2	LICIT NARCOTICS.
3	(a) IN GENERAL.—The Postmaster General and the
4	Commissioner of U.S. Customs and Border Protection, in
5	coordination with the heads of other agencies as appro-
6	priate, shall collaborate to identify and develop technology
7	for the detection of illicit fentanyl, other synthetic opioids,
8	and other narcotics and psychoactive substances entering
9	the United States by mail.
10	(b) Outreach to Private Sector.—The Post-
11	master General and the Commissioner shall conduct out-
12	reach to private sector entities to gather information re-
13	garding the current state of technology to identify areas
14	for innovation relating to the detection of illicit fentanyl,
15	other synthetic opioids, and other narcotics and
16	psychoactive substances entering the United States.
17	SEC. 7. CIVIL PENALTIES FOR POSTAL SHIPMENTS.
18	Section 436 of the Tariff Act of 1930 (19 U.S.C.
19	1436) is amended by adding at the end the following new
20	subsection:
21	"(e) Civil Penalties for Postal Shipments.—
22	"(1) UNLAWFUL ACT.—It is unlawful for the
23	United States Postal Service to accept any inter-
24	national mail shipment by the Postal Service after
25	December 31, 2020, unless the Postal Service trans-
26	mits the information described in paragraphs (1)

1	and (2) of section 343(a) of the Trade Act of 2002
2	(19 U.S.C. 2071 note) to the Commissioner of U.S.
3	Customs and Border Protection for the international
4	mail shipment consistent with the requirements of
5	paragraph (3)(K) of such section.
6	"(2) CIVIL PENALTY.—A civil penalty shall be
7	imposed against the United States Postal Service if
8	the Postal Service commits an unlawful act de-
9	scribed in paragraph (1).
10	"(3) Modification of civil penalty.—
11	"(A) IN GENERAL.—U.S. Customs and
12	Border Protection may reduce or dismiss a civil
13	penalty imposed pursuant to paragraph (2) if
14	U.S. Customs and Border Protection deter-
15	mines that the United States Postal Service—
16	"(i) has a low error rate in compliance
17	with section 343(a)(3)(K) of the Trade Act
18	of 2002;
19	"(ii) is cooperating with U.S. Customs
20	and Border Protection with respect to the
21	unlawful act described in paragraph (1);
22	and
23	"(iii) has taken remedial action to
24	prevent future unlawful acts described in
25	paragraph (1).

1	"(B) Written notification.—U.S. Cus-
2	toms and Border Protection shall issue a writ-
3	ten notification to the Postal Service with re-
4	spect to each exercise of the authority of sub-
5	paragraph (A) to reduce or dismiss a civil pen-
6	alty imposed pursuant to paragraph (2).
7	"(4) Ongoing lack of compliance.—If U.S.
8	Customs and Border Protection determines that the
9	United States Postal Service—
10	"(A) has repeatedly committed unlawful
11	acts described in paragraph (1),
12	"(B) has failed to cooperate with U.S.
13	Customs and Border Protection with respect to
14	unlawful acts described in paragraph (1), or
15	"(C) has an increasing error rate in com-
16	pliance with section 343(a)(3)(K) of the Trade
17	Act of 2002,
18	civil penalties shall be imposed against the United
19	States Postal Service until corrective action, satis-
20	factory to U.S. Customs and Border Protection, is
21	taken.".

1	SEC. 8. REPORT ON VIOLATIONS OF ARRIVAL, REPORTING,
2	ENTRY, AND CLEARANCE REQUIREMENTS
3	AND FALSITY OR LACK OF MANIFEST.
4	(a) In General.—The Commissioner of U.S. Cus-
5	toms and Border Protection shall submit to the appro-
6	priate congressional committees an annual report that
7	contains the information described in subsection (b) with
8	respect to each violation of section 436 of the Tariff Act
9	of 1930 (19 U.S.C. 1436), as amended by section 7, and
10	section 584 of such Act (19 U.S.C. 1584) that occurred
11	during the previous year.
12	(b) Information Described.—The information de-
13	scribed in this subsection is the following:
14	(1) The name and address of the violator.
15	(2) The specific violation that was committed.
16	(3) The location or port of entry through which
17	the items were transported.
18	(4) An inventory of the items seized, including
19	a description of the items and the quantity seized.
20	(5) The location from which the items origi-
21	nated.
22	(6) The entity responsible for the apprehension
23	or seizure, organized by location or port of entry.
24	(7) The amount of penalties assessed by U.S.
25	Customs and Border Protection, organized by name
26	of the violator and location or port of entry.

1	(8) The amount of penalties that U.S. Customs
2	and Border Protection could have levied, organized
3	by name of the violator and location or port of entry.
4	(9) The rationale for negotiating lower pen-
5	alties, organized by name of the violator and location
6	or port of entry.
7	(c) Appropriate Congressional Committees De-
8	FINED.—In this section, the term "appropriate congres-
9	sional committees" means—
10	(1) the Committee on Finance and the Com-
11	mittee on Homeland Security and Governmental Af-
12	fairs of the Senate; and
13	(2) the Committee on Ways and Means, the
14	Committee on Oversight and Government Reform,
15	and the Committee on Homeland Security of the
16	House of Representatives.
17	SEC. 9. EFFECTIVE DATE; REGULATIONS.
18	(a) Effective Date.—This Act and the amend-
19	ments made by this Act (other than the amendments made
20	by section 2) shall take effect on the date of the enactment
21	of this Act.
22	(b) REGULATIONS.—Not later than one year after the
23	date of the enactment of this Act, such regulations as are

- 1 necessary to carry out this Act and the amendments made
- 2 by this Act shall be prescribed.

